

A foundation for secret, verifiable elections

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Abstract

Many voting systems rely on art, rather than science, to ensure that votes are freely made, with equal influence. Such systems build upon creativity and skill, rather than scientific foundations. These systems are routinely broken in ways that compromise free-choice or permit undue influence. Breaks can be avoided by proving that voting systems satisfy formal notions of voters voting freely and of detecting undue influence. This manuscript provides a detailed technical introduction to a definition of ballot secrecy by Smyth that formalises the former notion and a definition of verifiability by Smyth, Frink & Clarkson that formalises the latter. The definitions are presented in the computational model of cryptography: Ballot secrecy is expressed as the inability to distinguish between an instance of the voting system in which voters cast some votes, from another instance in which the voters cast a permutation of those votes. Verifiability decomposes into individual verifiability, which is expressed as the inability to cause a collision between ballots, and universal verifiability, which is expressed as the inability to cause an incorrect election outcome to be accepted. The definitions are complimented with simple examples that demonstrate the essence of these properties and detailed proofs are constructed to show how secrecy and verifiability can be formally proved. Finally, the Helios and Helios Mixnet voting systems are presented as case studies to provide an understanding of state-of-the-art systems that are being used for binding elections.

Keywords. Elections, privacy, provable security, verifiability, voting.

1 Introduction

An election is a decision-making procedure to choose representatives [LG84, Saa95, Gum05, AH10]. Choices should be made by voters with equal influence, and this must be ensured by voting systems, as prescribed by the United Nations [UN48], the Organisation for Security & Cooperation in Europe [OSC90],

and the Organization of American States [OAS69]. Historically, “Americans [voted] with their voices – *viva voce* – or with their hands or with their feet. Yea or nay. Raise your hand. All in favor of Jones, stand on this side of the town common; if you support Smith, line up over there” [Lep08]. Thus, ensuring that only voters voted and did so with equal influence was straightforward. Indeed, the election outcome could be determined by anyone present, simply by considering at most one vote per voter and disregarding non-voters. Yet, voting systems must also ensure choices are made freely, as prescribed by the aforementioned organisations [UN48, OSC90, OAS69]. Mill eloquently argues that choices cannot be expressed freely in public: “The unfortunate voter is in the power of some opulent man; the opulent man informs him how he must vote. Conscience, virtue, moral obligation, religion, all cry to him, that he ought to consult his own judgement, and faithfully follow its dictates. The consequences of pleasing, or offending the opulent man, stare him in the face...the moral obligation is disregarded, a faithless, a prostitute, a pernicious vote is given” [Mil30].

The need for free-choice started a movement towards voting as a private act, i.e., “when numerous social constraints in which citizens are routinely and universally enmeshed – community of religious allegiances, the patronage of big men, employers or notables, parties, ‘political machines’ – are kept at bay,” and “this idea has become the current *doxa* of democracy-builders worldwide” [BBP07]. The most widely used embodiment of this idea is the Australian system, which demands that votes be marked on uniform ballots in polling booths and deposited into ballot boxes. Uniformity is intended to enable free-choice during distribution, collection and tallying of ballots, and the isolation of polling booths is intended to facilitate free-choice whilst marking.¹ Moreover, the Australian system can assure that only voters vote and do so with equal influence. Indeed, observers can check that ballots are only distributed to voters and at most one ballot is deposited by each voter. Furthermore, observers can check that spoiled ballots are discarded and that votes expressed in the remaining ballots correspond to the election outcome. Albeit, assurance is limited by an observer’s ability to monitor [Bjo04, Kel12, Nor15] and the ability to transfer that assurance is limited to the observer’s “good word or sworn testimony” [NA03].

Many electronic voting systems – including systems that have been used in large-scale, binding elections – rely on art, rather than science, to ensure that votes are freely made, with equal influence. Such systems build upon creativity and skill, rather than scientific foundations. These systems are routinely broken in ways that violate free-choice, e.g., [KSRW04, GH07, Bow07, WWH⁺10, WWIH12, SFD⁺14], or permit undue influence, e.g., [KSRW04, UK07, Bow07, Ger09, JS12]. Breaks can be avoided by proving that systems satisfy formal notions of voters voting freely and of detecting undue influence. Smyth, Frink & Clarkson [SFC17] propose a definition of *verifiability* that formalises the latter notion, and Smyth [Smy18a] proposes a definition of *ballot secrecy* that for-

¹Earlier systems merely required ballots to be marked in polling booths and deposited into ballot boxes, which permitted non-uniform ballots, including ballots of different colours and sizes, that could be easily identified as party tickets [Bre06].

malises the former. This manuscript provides a detailed technical introduction to those definitions. The definitions are presented in the computational model of cryptography using games, whereby a benign challenger, a malicious adversary and a voting system engage in a series of interactions which task the adversary to break security.

Verifiability. Verifiability requires voting systems to produce evidence of correct operation. Such evidence can be checked to determine whether the selection of representatives has been unduly influenced. Hence, breaks permitting undue influence can be eradicated, moreover, the aforementioned limitations of observers can be overcome. Indeed, universal verifiability formalises a notion of checking whether votes expressed in ballots correspond to the election outcome. Thus, undue influence can be detected, without monitoring.

- Universal verifiability. Anyone can check whether an outcome corresponds to votes expressed in collected ballots.

Smyth, Frink & Clarkson capture universal verifiability as a game that tasks the adversary to falsify evidence that causes checks to succeed when the outcome does not correspond to the votes expressed in collected ballots, or that cause checks to fail when the outcome does correspond to the votes expressed. Hence, winning signifies the existence of a scenario in which a spurious outcome will be accepted or a legitimate outcome rejected, i.e., a security breach. By comparison, when no winning adversary exists, anyone can determine whether the election outcome is correct.

Voting systems must ensure outcomes include only voters' votes, which can be achieved by collecting only voters' ballots. Moreover, only one ballot should be collected from each voter, to ensure equal influence. Alternatively, voting systems may satisfy a stronger notion universal verifiability (whereby, anyone can check whether an outcome corresponds to votes expressed in collected ballots that are authorised, except votes cast by the same voter) and a notion of *unforgeability*, i.e., only voters can construct authorised ballots.² Unforgeability seems to require expensive infrastructures for voter credentials and some systems – including Helios and Helios Mixnet – forgo unforgeability in favour of cheaper, non-verifiable ballot authentication mechanisms. We focus on voting systems with such non-verifiable mechanisms.

Merely casting a ballot is insufficient to ensure it is collected, because an adversary may discard or modify ballots. Hence, evidence produced by voting systems should include the set of collected ballots and voters should check that their ballot has not been omitted. Yet, this is insufficient, because two ballots may collide and an adversary may discard just one ballot. Thus, voters must uniquely identify *their* ballot. Individual verifiability formalises a notion of voters convincing themselves that their ballot is amongst those collected, assuming ballots are constructed in the prescribed manner.

²I have previously used ‘eligibility verifiability’ as a synonym for ‘unforgeability’ [SFC17], despite the absence of any checks in the corresponding security definition. In hindsight, unforgeability is a better name.

- Individual verifiability. A voter can check whether their ballot is collected.

Smyth, Frink & Clarkson capture individual verifiability as a game that tasks the adversary to cause a collision between ballots constructed in the manner prescribed by the voting system. The game proceeds as follows: First, the adversary provides any inputs necessary to construct a ballot. Secondly, the challenger constructs a ballot using those inputs, in the manner prescribed by the voting system. Finally, the adversary and the challenger repeat the process to construct a second ballot. The adversary wins if the two independently constructed ballots are equal. Hence, winning signifies the existence of a scenario in which voters cannot uniquely identify their ballot, thus voters cannot be convinced that their ballot is collected. By comparison, when no winning adversary exists, voters can determine whether their ballot is collected.

Privacy. Privacy requires voting systems to ensure free-choice. Formulations of privacy differ depending on the adversary's capabilities and any operational assumptions. Ballot secrecy formalises a notion of free-choice assuming the adversary's capabilities are limited to controlling ballot collection and assuming voters' ballots are constructed and tallied in the prescribed manner.³

- Ballot secrecy. A voter's vote is not revealed to anyone.

Smyth captures ballot secrecy as a game that proceeds as follows. First, the adversary picks a pair of votes v_0 and v_1 . Secondly, the challenger constructs a ballot for vote v_β , in the manner prescribed by the voting system, where β is a bit chosen uniformly at random. That ballot is given to the adversary. The adversary and challenger repeat the process to construct further ballots, using the same bit β . Thirdly, the adversary constructs a set of ballots, which may include ballots constructed by the adversary and ballots constructed by the challenger. Thus, the game captures a setting where the adversary casts ballots on behalf of some voters and controls the distribution of votes cast by the remaining voters. Fourthly, the challenger tallies the set of ballots, in the manner prescribed by the voting system, to determine the election outcome, which is given to the adversary. Finally, the adversary is tasked with determining if $\beta = 0$ or $\beta = 1$. To avoid trivial distinctions, we require that the aforementioned distribution of votes cast (which the adversary controls) remains constant regardless of whether $\beta = 0$ or $\beta = 1$. If the adversary wins, then a voter's vote can be revealed, otherwise, it cannot, i.e., the voting system provides ballot secrecy.

Equipped with definitions of ballot secrecy and verifiability, we can analyse existing voting systems to determine whether they are secure and we can build new systems that can be proven secure.

We introduce two voting systems to demonstrate how secrecy and verifiability can be achieved. The first (**Nonce**) instructs each voter to pair their vote with

³*Ballot secrecy* and *privacy* occasionally appear as synonyms in the literature. We favour ballot secrecy to avoid confusion with other privacy notions, such as receipt-freeness and coercion resistance.

a nonce and instructs the tallier to publish the distribution of votes. The second (*Enc2Vote*) instructs each voter to encrypt their vote using an asymmetric encryption scheme and instructs the tallier to decrypt the encrypted votes and publish the distribution of votes. Verifiability is ensured by the former system, because voter’s can use their nonce to check that their ballot is collected (individual verifiability) and anyone can recompute the election outcome to check that it corresponds to votes expressed in collected ballots (universal verifiability). But, ballot secrecy is not ensured, because voters’ votes are revealed. By comparison, secrecy is ensured by the latter system, because asymmetric encryption can ensure that votes cannot be recovered from ballots and the tallying procedure ensures that individual votes are not revealed. But, verifiability is not ensured. Indeed, spurious election outcomes need not correspond to the encrypted votes, which violates universal verifiability, and public keys can be maliciously constructed such that ciphertexts collide, which violates individual verifiability. Thus, *Enc2Vote* ensures secrecy not verifiability, and *Nonce* achieves the reverse. More advanced voting systems must simultaneously satisfy both secrecy and verifiability, and we will consider the Helios voting system.

Helios is an open-source, web-based electronic voting system, which has been used in binding elections. In particular, the International Association of Cryptologic Research (IACR) has used Helios annually since 2010 to elect board members [BVQ10, HBH10], the Association for Computing Machinery (ACM) used Helios for their 2014 general election [Sta14], the Catholic University of Louvain used Helios to elect their university president in 2009 [AMPQ09], and Princeton University has used Helios since 2009 to elect student governments. Helios is intended to satisfy verifiability whilst maintaining ballot secrecy. For ballot secrecy, each voter is instructed to encrypt their vote using an asymmetric homomorphic encryption scheme. Encrypted votes are homomorphically combined and the homomorphic combination is decrypted to reveal the outcome [AMPQ09]. Alternatively, a mixnet is applied to the encrypted votes and the mixed encrypted votes are decrypted to reveal the outcome [Adi08, BGP11]. We refer to the former voting system as *Helios* and the latter as *Helios Mixnet*. For verifiability, the encryption step is accompanied by a non-interactive zero-knowledge proof demonstrating correct computation. This ensures homomorphic combinations of encrypted votes and mixed encrypted votes can be decrypted, hence, the outcome can be recovered. Helios additionally requires proof that ciphertexts encrypt votes. This prevents an adversarial voter crafting a ciphertext that could be combined with others to derive an election outcome in the voter’s favour. (E.g., votes might be switched between candidates.) The decryption step is similarly accompanied by a non-interactive zero-knowledge proof to prevent spurious outcomes.

Structure. Figure 1 introduces notation and games-based security definitions. Section 2 presents the syntax we will use to model voting systems and to define their properties. Section 3 introduces definitions of universal (§3.1) and individual (§3.2) verifiability by Smyth, Frink & Clarkson, models the *Nonce* voting

system and proves that verifiability definitions are satisfied (§3.3), contextualises our definitions of verifiability (§3.4), and provides insights into further aspects of verifiability (§3.5). Section 4 introduces the definition of ballot secrecy by Smyth (§4.1), models the Enc2Vote voting system (§4.2), introduces sufficient conditions for ballot secrecy that simplify proofs and proves that Enc2Vote satisfies secrecy (§4.3), contextualises our definition of ballot secrecy (§4.4), and provides insights into further aspects of secrecy (§4.5). Section 5 introduces Helios; shows how our definitions of secrecy and universal verifiability detect known vulnerabilities against the initial Helios release (§5.1), the current release (§5.2), and the next release (§5.3), and discusses fixes; and proves that a variant of Helios satisfies our secrecy and verifiability definitions (§5.4). Section 6 introduces Helios Mixnet, detects a universal verifiability vulnerability using our definition, discusses a fix, and proves secrecy and verifiability are satisfied when the fix is applied. Finally, Section 7 presents a brief reflection. (The manuscript is intended to be read sequentially, but Sections 3 & 4 can be studied in any order, Figure 1 can be skipped by readers familiar with games, Sections 3.4, 3.5 & 4.3–4.5 can be skipped by readers uninterested in the broader literature, and Sections 5 & 6 can be read in any order too.)

2 Election scheme syntax

We recall *election scheme* syntax (Definition 1), which captures voting systems that consist of the following four steps. First, a tallier generates a key pair. Secondly, each voter constructs and casts a ballot for their vote. These ballots are collected and recorded on a bulletin board. Thirdly, the tallier tallies the collected ballots and announces an outcome, i.e., a distribution of votes. The chosen representative is derived from this distribution, e.g., as the candidate with the most votes.⁴ Finally, voters and other interested parties check that the outcome corresponds to votes expressed in collected ballots.

Definition 1 (Election scheme [SFC17]). *An election scheme is a tuple of probabilistic polynomial-time algorithms (Setup , Vote , Tally , Verify) such that:*⁵

Setup , denoted $(pk, sk, mb, mc) \leftarrow \text{Setup}(\kappa)$, is run by the tallier. The algorithm takes a security parameter κ as input and outputs a key pair pk, sk , a maximum number of ballots mb , and a maximum number of candidates mc .

Vote , denoted $b \leftarrow \text{Vote}(pk, v, nc, \kappa)$, is run by voters. The algorithm takes as input a public key pk , a voter’s vote v , some number of candidates nc , and

⁴Beyond first-past-the-post voting systems, Smyth shows the syntax can model ranked-choice voting systems too [Smy17].

⁵The syntax bounds the number of ballots mb , respectively candidates mc , to broaden the correctness definition’s scope (indeed, Helios requires mb and mc to be less than or equal to the size of the underlying encryption scheme’s message space); represents votes as integers, rather than alphanumeric strings, for brevity; and omits algorithm Verify , because we focus on ballot secrecy, not verifiability.

Figure 1 Preliminaries: Games and notation

A game formulates a series of interactions between a benign challenger, a malicious adversary, and a cryptographic scheme. The adversary wins by completing a task that captures an execution of the scheme in which security is broken, i.e., winning captures what should be unachievable. Tasks can generally be expressed as *indistinguishability* or *reachability* requirements. For example, universal verifiability can be expressed as the inability to reach a state that causes a voting system’s checks to succeed for invalid election outcomes, or fail for valid outcomes. Moreover, ballot secrecy can be expressed as the inability to distinguish between an instance of a voting system in which voters cast some votes, from another instance in which the voters cast a permutation of those votes.

Formally, games are probabilistic algorithms that output booleans. We let $A(x_1, \dots, x_n; r)$ denote the output of probabilistic algorithm A on inputs x_1, \dots, x_n and random coins r , and we let $A(x_1, \dots, x_n)$ denote $A(x_1, \dots, x_n; r)$, where coins r are chosen uniformly at random. Moreover, we let $x \leftarrow T$ denote assignment of T to x , and $x \leftarrow_R S$ denote assignment to x of an element chosen uniformly at random from set S . Using our notation, we can formulate the following game $\text{Exp}(H, S, \mathcal{A})$ that tasks an adversary \mathcal{A} to distinguish between a function H and a simulator S : $m \leftarrow \mathcal{A}(); \beta \leftarrow_R \{0, 1\}; \text{if } \beta = 0 \text{ then } x \leftarrow H(m); \text{else } x \leftarrow S(m); g \leftarrow \mathcal{A}(x); \text{return } g = \beta$. Adversaries are *stateful*, i.e., information persists across invocations of an adversary in a game. In particular, adversaries can access earlier assignments. For instance, the adversary’s second instantiation in game Exp has access to any assignments made during its first instantiation. An adversary *wins* a game by causing it to output true (\top) and the adversary’s *success* in a game $\text{Exp}(\cdot)$, denoted $\text{Succ}(\text{Exp}(\cdot))$, is the probability that the adversary wins, that is, $\text{Succ}(\text{Exp}(\cdot)) = \Pr[x \leftarrow \text{Exp}(\cdot) : x = \top]$. We focus on computational security, rather than information-theoretic security, and tolerate breaks by adversaries in non-polynomial time and breaks with negligible success, since such breaks are infeasible in practice.

Game Exp captures a single interaction between the challenger and the adversary. We can extend games with oracles to capture arbitrarily many interactions. For instance, we can formulate a strengthening of Exp as follows: $\beta \leftarrow_R \{0, 1\}; g \leftarrow \mathcal{A}^{\mathcal{O}}(x); \text{return } g = \beta$, where $\mathcal{A}^{\mathcal{O}}$ denotes \mathcal{A} ’s access to oracle \mathcal{O} and $\mathcal{O}(m)$ computes $\text{if } \beta = 0 \text{ then } x \leftarrow H(m); \text{else } x \leftarrow S(m); \text{return } x$. Oracles may access game parameters such as bit β .

Beyond the above notation, we let $x[i]$ denote component i of vector x and let $|x|$ denote the length of vector x . Moreover, we write $(x_1, \dots, x_{|T|}) \leftarrow T$ for $x \leftarrow T; x_1 \leftarrow x[1]; \dots; x_{|T|} \leftarrow x[|T|]$, when T is a vector, and $x, x' \leftarrow_R S$ for $x \leftarrow_R S; x' \leftarrow_R S$.

a security parameter κ . Vote v should be selected from a sequence $1, \dots, nc$ of candidates. The algorithm outputs a ballot b or error symbol \perp .

Tally, denoted $(\mathbf{v}, pf) \leftarrow \text{Tally}(sk, \mathbf{bb}, nc, \kappa)$, is run by the tallier. The algorithm takes as input a private key sk , a bulletin board \mathbf{bb} , some number of candidates nc , and a security parameter κ , where \mathbf{bb} is a set. And outputs an election outcome \mathbf{v} and a non-interactive tallying proof pf . The election outcome must be a vector of length nc and each index v of that vector should indicate the number of votes for candidate v . Moreover, the tallying proof should demonstrate that the outcome corresponds to votes expressed in ballots on the bulletin board.

Verify, denoted $s \leftarrow \text{Verify}(pk, \mathbf{bb}, nc, \mathbf{v}, pf, \kappa)$, is run to audit an election. The algorithm takes as input a public key pk , a bulletin board \mathbf{bb} , some number of candidates nc , an election outcome \mathbf{v} , a tallying proof pf , and a security parameter κ . And outputs a bit s , which is 1 if the outcome should be accepted and 0 otherwise. We require the algorithm to be deterministic.

Election schemes must satisfy correctness: there exists a negligible function negl , such that for all security parameters κ , integers nb and nc , and votes $v_1, \dots, v_{nb} \in \{1, \dots, nc\}$, it holds that, given a zero-filled vector \mathbf{v} of length nc , we have:

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 $\Pr[(pk, sk, mb, mc) \leftarrow \text{Setup}(\kappa);$ 
 $\quad \text{for } 1 \leq i \leq nb \text{ do}$ 
 $\quad \quad b_i \leftarrow \text{Vote}(pk, v_i, nc, \kappa);$ 
 $\quad \quad \mathbf{v}[v_i] \leftarrow \mathbf{v}[v_i] + 1;$ 
 $\quad (\mathbf{v}', pf) \leftarrow \text{Tally}(sk, \{b_1, \dots, b_{nb}\}, nc, \kappa) :$ 
 $\quad nb \leq mb \wedge nc \leq mc \Rightarrow \mathbf{v} = \mathbf{v}' > 1 - \text{negl}(\kappa).$ 
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The syntax provides a language to model voting systems and the correctness condition ensures that such systems function. That is, election outcomes correspond to votes expressed in ballots, when ballots are constructed and tallied in the prescribed manner. We will use our syntax to express verifiability and secrecy properties of election schemes, moreover, we will model and analyse voting systems, including Helios and Helios Mixnet.

3 Verifiability

The Australian system is reliant on monitoring to ensure election outcomes correspond to votes expressed in collected ballots, moreover, depositing ballots into ballot boxes suffices to ensure they collected. By comparison, election schemes compute outcomes in a manner that should not be monitored. Indeed, such monitoring would reveal the tallier's private key, which would compromise ballot secrecy. Furthermore, casting a ballot is insufficient to ensure it is collected, because an adversary may discard or modify ballots. Nevertheless,

election schemes produce tallying proofs to provide evidence that outcomes are correctly computed and voters can check whether their ballot is collected. The former notion is formalised by universal verifiability and the latter by individual verifiability.

3.1 Universal verifiability

Universal verifiability asserts that anyone must be able to check whether an election outcome corresponds to votes expressed in collected ballots. Since checks can be performed by algorithm `Verify`, it suffices that `Verify` accept if and only if the outcome corresponds to votes expressed in collected ballots. The *only if* requirement is captured by soundness, which requires algorithm `Verify` to only accept correct outcomes, and the *if* requirement is captured by completeness, which requires election outcomes produced by algorithm `Tally` to be accepted by algorithm `Verify`.

Soundness. Correct outcomes are formalised using function *correct-outcome*. That function uses a predicate $(\exists^{=\ell} x : P(x))$ that holds exactly when there are ℓ distinct values of x for which $P(x)$ is satisfied [Sch05]. (Variable x is bound by the predicate and integer ℓ is free.) Using the predicate, function *correct-outcome* is defined such that

$$\begin{aligned} \text{correct-outcome}(pk, nc, \mathbf{bb}, \kappa)[v] = \ell \text{ iff} \\ \exists^{=\ell} b \in \mathbf{bb} \setminus \{\perp\} : \exists r : b = \text{Vote}(pk, v, nc, \kappa; r), \end{aligned}$$

where $\text{correct-outcome}(pk, nc, \mathbf{bb}, \kappa)$ is a vector of length nc and $1 \leq v \leq nc$. Hence, component v of vector $\text{correct-outcome}(pk, nc, \mathbf{bb}, \kappa)$ equals ℓ iff there exist ℓ ballots for vote v on the bulletin board. The function requires that ballots be interpreted for only one candidate, which can be ensured by injectivity.

Definition 2 (Injectivity [SFC17, Smy18b]). *An election scheme $(\text{Setup}, \text{Vote}, \text{Tally}, \text{Verify})$ satisfies Injectivity, if for all probabilistic polynomial-time adversaries \mathcal{A} , security parameters κ and computations $(pk, nc, v, v') \leftarrow \mathcal{A}(\kappa); b \leftarrow \text{Vote}(pk, v, nc, \kappa); b' \leftarrow \text{Vote}(pk, v', nc, \kappa)$ such that $v \neq v' \wedge b \neq \perp \wedge b' \neq \perp$, we have $b \neq b'$.*

Our definition of injectivity ensures that a ballot for vote v can never be interpreted for a distinct vote v' , hence, votes expressed in ballots correspond to unique outcomes.

Equipped with a notion of correct outcomes, we formalise soundness (Definition 3) as a game that tasks the adversary to compute inputs to algorithm `Verify` (Line 1), including an election outcome and some ballots, that cause the algorithm to accept when the outcome does not correspond to the votes expressed in those ballots (Line 2).

Definition 3 (Soundness [SFC17]). *Let $\Gamma = (\text{Setup}, \text{Vote}, \text{Tally}, \text{Verify})$ be an election scheme, \mathcal{A} be an adversary, κ be a security parameter, and $\text{Soundness}(\Gamma, \mathcal{A}, \kappa)$ be the following game.*

$\text{Soundness}(\Gamma, \mathcal{A}, \kappa) =$

- 1 $(pk, \mathbf{bb}, nc, v, pf) \leftarrow \mathcal{A}(\kappa);$
- 2 **return** $\text{Verify}(pk, \mathbf{bb}, nc, v, pf, \kappa) = 1 \wedge v \neq \text{correct-outcome}(pk, nc, \mathbf{bb}, \kappa);$

We say Γ satisfies Soundness, if Γ satisfies injectivity and for all probabilistic polynomial-time adversaries \mathcal{A} , there exists a negligible function negl , such that for all security parameters κ , we have $\text{Succ}(\text{Soundness}(\Gamma, \mathcal{A}, \kappa)) \leq \text{negl}(\kappa)$.

An election scheme satisfies Soundness when algorithm Verify only accepts outcomes that correspond to votes expressed in collected ballots.

Design guideline 1. Verification must only accept outcomes that correspond to votes expressed in collected ballots.

Completeness. We formalise completeness (Definition 4) as a game that tasks the adversary to compute a bulletin board and some number of candidates (Line 2) such that the corresponding election outcome computed by algorithm Tally (Line 3) is rejected by algorithm Verify (Line 4), when the key pair is computed by algorithm Setup (Line 1).

Definition 4 (Completeness [SFC17]). Let $\Gamma = (\text{Setup}, \text{Vote}, \text{Tally}, \text{Verify})$ be an election scheme, \mathcal{A} be an adversary, κ be a security parameter, and $\text{Completeness}(\Gamma, \mathcal{A}, \kappa)$ be the following game.

$\text{Completeness}(\Gamma, \mathcal{A}, \kappa) =$

- 1 $(pk, sk, mb, mc) \leftarrow \text{Setup}(\kappa);$
- 2 $(\mathbf{bb}, nc) \leftarrow \mathcal{A}(pk, \kappa);$
- 3 $(v, pf) \leftarrow \text{Tally}(sk, \mathbf{bb}, nc, \kappa);$
- 4 **return** $\text{Verify}(pk, \mathbf{bb}, nc, v, pf, \kappa) \neq 1 \wedge |\mathbf{bb}| \leq mb \wedge nc \leq mc;$

We say Γ satisfies Completeness, if for all probabilistic polynomial-time adversaries \mathcal{A} , there exists a negligible function negl , such that for all security parameters κ , we have $\text{Succ}(\text{Completeness}(\Gamma, \mathcal{A}, \kappa)) \leq \text{negl}(\kappa)$.

An election scheme satisfies Completeness when algorithm Verify accepts outcomes computed by algorithm Tally, for key pairs computed by algorithm Setup. It follows that completeness implies an aspect of accountability. Indeed, if verification fails, then the tallyer is responsible for that failure, in particular, they must have incorrectly computed their key pair or the election outcome.

Design guideline 2. Tallying must produce outcomes that will be accepted during verification.

We formalise universal verifiability by combining the above notions.

Definition 5 (Universal-Verifiability [SFC17, Smy18b]). An election scheme Γ satisfies Universal-Verifiability, if Soundness and Completeness are satisfied.

3.2 Individual verifiability

Individual verifiability asserts that voters must be able to check whether their ballot is amongst those collected. Since ballots should be collected and recorded on a bulletin board, and since the board must be available to everyone, it suffices for voters to check that their ballot (i.e., the ballot they constructed) is on the bulletin board. Hence, it is necessary for voters to check that their ballot has not been omitted from the bulletin board. Yet, this is insufficient, because the presence of a ballot identical to a voter’s ballot, does not imply the presence of the ballot constructed by the voter. Indeed, such a ballot might have been constructed by another voter. Thus, individual verifiability requires that voters must be able to uniquely identify their ballot, i.e., ballots do not collide. We formalise individual verifiability (Definition 6) as a game that tasks the adversary to compute inputs to algorithm `Vote` (Line 1) that cause the algorithm to output ballots (Lines 2 & 3) that collide (Line 4).

Definition 6 (Individual verifiability [SFC17]). *Let $\Gamma = (\text{Setup}, \text{Vote}, \text{Tally}, \text{Verify})$ be an election scheme, \mathcal{A} be an adversary, κ be a security parameter, and $\text{Individual-Verifiability}(\Gamma, \mathcal{A}, \kappa)$ be the following game.*

$\text{Individual-Verifiability}(\Gamma, \mathcal{A}, \kappa) =$

- 1 $(pk, nc, v, v') \leftarrow \mathcal{A}(\kappa);$
- 2 $b \leftarrow \text{Vote}(pk, nc, v, \kappa);$
- 3 $b' \leftarrow \text{Vote}(pk, nc, v', \kappa);$
- 4 **return** $b = b' \wedge b \neq \perp \wedge b' \neq \perp;$

We say Γ satisfies Individual-Verifiability, if for all probabilistic polynomial-time adversaries \mathcal{A} , there exists a negligible function negl , such that for all security parameters κ , we have $\text{Succ}(\text{Individual-Verifiability}(\Gamma, \mathcal{A}, \kappa)) \leq \text{negl}(\kappa)$.

An election scheme satisfies Individual-Verifiability when algorithm `Vote` generates uniquely identifiable ballots, i.e., ballots that do not collide.⁶

Design guideline 3. *Ballots must be distinct.*

3.3 Example

We model our Nonce voting system (§1) as the following election scheme.

Definition 7 (Nonce [SFC17]). *Nonce is defined as follows:*

⁶Correctness, individual verifiability and injectivity all require that ballots do not collide, albeit under different assumptions. Indeed, correctness requires that ballots do not collide, with overwhelming probability, for public keys computed by algorithm `Setup`; Injectivity requires that ballots for distinct votes never collide; and Individual-Verifiability requires that ballots do not collide with overwhelming probability. Hence, Individual-Verifiability implies that ballots do not collide in the context of correctness. But, Individual-Verifiability and Injectivity are orthogonal, in particular, Individual-Verifiability permits collisions with negligible probability and Injectivity permits collisions between ballots for the same vote.

- $\text{Setup}(\kappa)$ outputs $(\perp, \perp, p_1(k), p_2(k))$, where p_1 and p_2 are some polynomial functions.
- $\text{Vote}(pk, v, nc, \kappa)$ samples nonce $r \leftarrow_R \mathbb{Z}_{2^\kappa}$ and outputs (r, v) .
- $\text{Tally}(sk, \mathbf{bb}, nc, \kappa)$ computes a vector \mathbf{v} of length nc , such that \mathbf{v} is the tally of each vote in set \mathbf{bb} which is paired with a nonce from \mathbb{Z}_{2^κ} , and outputs (\mathbf{v}, \perp) .
- $\text{Verify}(pk, \mathbf{bb}, nc, \mathbf{v}, pf, \kappa)$ outputs 1 if $(\mathbf{v}, pf) = \text{Tally}(\perp, \mathbf{bb}, nc, \kappa)$ and 0 otherwise.

Lemma 1. *Nonce is an election scheme.*

To prove our lemma, we show that **Nonce** satisfies the correctness property of Definition 1.

Proof. Let $\text{Nonce} = (\text{Setup}, \text{Vote}, \text{Tally}, \text{Verify})$. Moreover, let κ be a security parameter, nb and nc be integers, $v_1, \dots, v_{nb} \in \{1, \dots, nc\}$ be votes, and \mathbf{v} be a zero-filled vector of length nc . Suppose (pk, sk, mb, mc) is an output of $\text{Setup}(\kappa)$ such that $nb \leq mb \wedge nc \leq mc$. Further suppose we compute **for** $1 \leq i \leq nb$ **do** $b_i \leftarrow \text{Vote}(pk, v_i, nc, \kappa); \mathbf{v}[v_i] \leftarrow \mathbf{v}[v_i] + 1$. Moreover, suppose (\mathbf{v}', pf) is an output of $\text{Tally}(sk, \{b_1, \dots, b_{nb}\}, nc, \kappa)$. To prove correctness, it suffices to prove $\mathbf{v} = \mathbf{v}'$, with overwhelming probability. We have that \mathbf{v} is the election outcome corresponding to votes v_1, \dots, v_{nb} . Moreover, by definition of algorithms **Vote** and **Tally**, we have \mathbf{v}' is the tally of the votes in set $\{(r_1, v_1), \dots, (r_{nb}, v_{nb})\}$, where r_1, \dots, r_{nb} are nonces chosen uniformly at random from \mathbb{Z}_{2^κ} . Hence, \mathbf{v}' is the election outcome corresponding to votes v_1, \dots, v_{nb} , i.e., $\mathbf{v} = \mathbf{v}'$, assuming nonces r_1, \dots, r_{nb} are pairwise distinct, which holds with overwhelming probability, thereby concluding our proof. \square

Intuitively, election scheme **Nonce** satisfies **Individual-Verifiability**, because nonces collide with negligible probability, hence, ballots collide with negligible probability too, which suffices for **Individual-Verifiability**. Moreover, **Universal-Verifiability** is satisfied too, because outcomes correspond to votes expressed in collected ballots (**Soundness**) and such outcomes are accepted (**Completeness**).

Proposition 2. *Nonce satisfies Individual-Verifiability and Universal-Verifiability.*

Proof. Let $\text{Nonce} = (\text{Setup}, \text{Vote}, \text{Tally}, \text{Verify})$. We proceed by proving that **Individual-Verifiability**, **Injectivity** (which is a prerequisite for **Soundness**), **Soundness**, and **Completeness** are satisfied.

For individual verifiability, suppose an adversary outputs public key pk , some number of candidates nc , and votes v and v' . Further suppose b is an output of $\text{Vote}(pk, nc, v, \kappa)$ and b' is an output of $\text{Vote}(pk, nc, v', \kappa)$, for some security parameter κ . By definition of algorithm **Vote**, we have $b = (r, v)$ and $b' = (r', v')$, where r and r' are nonces chosen uniformly at random from \mathbb{Z}_{2^κ} . Hence, r and r' are distinct with overwhelming probability, thus, $b \neq b'$ with overwhelming probability, as required.

Our proof of injectivity is similar to our proof of individual verifiability, except we require $v \neq v'$, which ensures $b \neq b'$.

For soundness, let \mathcal{A} be an adversary and κ be a security parameter. Suppose $(pk, \mathbf{bb}, nc, \mathbf{v}, pf)$ is an output of $\mathcal{A}(\kappa)$ such that $\text{Verify}(pk, \mathbf{bb}, nc, \mathbf{v}, pf, \kappa) = 1$. By definition of algorithm Verify , we have $(\mathbf{v}, pf) = \text{Tally}(\perp, \mathbf{bb}, nc, \kappa)$ and, by definition of algorithm Tally , we have \mathbf{v} is a vector of length nc such that \mathbf{v} is the tally of each vote in set \mathbf{bb} which is paired with a nonce from \mathbb{Z}_{2^κ} . Hence, for each $v \in \{1, \dots, nc\}$ we have

$$\mathbf{v}[v] = \ell \Leftrightarrow \exists^{=\ell} b \in \mathbf{bb} : \exists r \in \mathbb{Z}_{2^\kappa} : b = (v, r)$$

and, by definition of algorithm Vote and since \perp is not a pair, we have

$$\Leftrightarrow \exists^{=\ell} b \in \mathbf{bb} \setminus \{\perp\} : \exists r : b = \text{Vote}(pk, v, nc, \kappa; r)$$

Thus, $\mathbf{v} = \text{correct_outcome}(pk, nc, \mathbf{bb}, \kappa)$, as required.

For completeness, let \mathcal{A} be an adversary and κ be a security parameter. Suppose (pk, sk, mb, mc) is an output of $\text{Setup}(\kappa)$, (\mathbf{bb}, nc) is an output of $\mathcal{A}(pk, \kappa)$, and (\mathbf{v}, pf) is an output of $\text{Tally}(sk, \mathbf{bb}, nc, \kappa)$. By definition of algorithm Setup , we have $pk = \perp$, hence, $(\mathbf{v}, pf) = \text{Tally}(\perp, \mathbf{bb}, nc, \kappa)$. It follows by the definition of algorithm Verify that $\text{Verify}(pk, \mathbf{bb}, nc, \mathbf{v}, pf, \kappa) = 1$, as required. \square

3.4 Related definitions of verifiability

Discussion of verifiability originates from Cohen & Fischer [CF85] and is advanced by Fujioka, Okamoto & Ohta [FOO92], Benaloh & Tuinstra [BT94a] and Sako & Kilian [SK95]. More recently, definitions of universal verifiability have been proposed by Juels, Catalano & Jakobsson [JCJ10], Cortier *et al.* [CGGI14] and Kiayias, Zacharias & Zhang [KZZ15]. Smyth, Frink & Clarkson [SFC17, §7] show that definitions by Juels, Catalano & Jakobsson and Cortier *et al.* do not detect vulnerabilities that arise when tallying and verification procedures are corrupt nor when verification procedures reject legitimate outcomes. Moreover, they show that the definition by Kiayias, Zacharias & Zhang does not detect the latter class of vulnerabilities. By comparison, the definition of universal verifiability that we consider (Definition 5) detects these vulnerabilities and appears to be the strongest definition in the literature.

Küsters *et al.* [KTV10, KTV11, KTV12b] propose an alternative, holistic notion of verifiability called *global verifiability*, which must be instantiated with a goal. Smyth, Frink & Clarkson [SFC17, §8] show that goals proposed by Küsters *et al.* [KTV15, §5.2] and by Cortier *et al.* [CGK⁺16, §10.2] are too strong (in the sense that they cannot be satisfied by some verifiable voting systems, including Helios). Moreover, Smyth, Frink & Clarkson propose a slight weakening of the goal by Küsters *et al.* and prove that their notion of verifiability is strictly stronger than global verifiability with that goal. Nonetheless, the “gap” is due to an uninteresting technical detail and those definitions might coincide if the gap is filled.

Beyond the computational model of security, Smyth *et al.* [SRKK10] formulate a definition of verifiability in the applied pi calculus. The definition is amenable to automated reasoning, but it is stronger than necessary and cannot be satisfied by many election schemes, including Helios. Kremer *et al.* [KRS10] overcome this limitation with a weaker definition that sacrifices amenability to automated reasoning, and Smyth [Smy11, §3] extends this definition.

3.5 Further notions of verifiability

Individual verifiability formalises a notion of uniquely identifiable ballots, assuming ballots are constructed in the prescribed manner. We have seen that voting system `Nonce` satisfies this notion, but individual verifiability does not ensure ballots are unique when voters deviate from the prescribed voting procedure. Indeed, a ballot’s nonce serves as its unique identifier in `Nonce` and substituting that nonce for some other value may compromise individual verifiability. Further notions of verifiability, such as cast-as-intended [AN06], are needed when deviations from the voting procedure are possible, e.g., when the voting procedure is subverted by an adversary.

The soundness aspect of universal verifiability formalises a notion of only accepting election outcomes that correspond to votes expressed in collected ballots. Our definition does not ensure outcomes include only voters’ votes and at most one vote each. Indeed, an adversary that controls ballot collection can “stuff” the bulletin board with ballots and the corresponding votes will be included in the election outcome. Some voting systems rely on a trusted third party to authenticate ballots and only tally ballots that have been authenticated. E.g., Helios supports authentication via Facebook, Google and Twitter using OAuth.⁷ Other voting systems use cryptography to ensure that only voters can construct authorised ballots. E.g., the voting system by Juels, Catalano & Jakobsson uses a combination of encrypted nonces and plaintext equality tests for authentication [JCJ10]. Albeit such systems seem to require expensive infrastructures for voter credentials and are reliant on a trusted third party to certify credentials. Our soundness definition is suitable for analysing the former class of voting systems, and Smyth, Frink & Clarkson [SFC17] formulate an alternative soundness definition to analyse the latter class. (Quaglia & Smyth [QS18a] define a transformation from schemes satisfying our soundness definition to schemes satisfying the alternative soundness definition.) Ultimately, we would prefer not to trust any third party, but that does not seem possible in a scalable manner.

4 Ballot secrecy

The Australian system is reliant on uniform ballots to ensure voters’ votes are not revealed. Indeed, uniformity ensures ballots are indistinguishable during distribution and the isolation of polling booths ensures votes are not revealed whilst marking. Moreover, folded ballots are indistinguishable during collection

⁷Meyer & Smyth describe the application of OAuth in Helios [MS17].

and indistinguishability of markings can ensure votes are not revealed whilst tallying. Hence, the Australian system derives ballot secrecy from physical characteristics of the world. By comparison, election schemes cannot rely on such physical characteristics,⁸ they must rely on cryptography to ensure voters' votes are not revealed.

Some scenarios inevitably reveal voters' votes: Unanimous election outcomes reveal how everyone voted and, more generally, election outcomes can be coupled with partial knowledge on the distribution of voters' votes to deduce voters' votes. For example, suppose Alice, Bob and Mallory participate in a referendum and the outcome has frequency two for 'yes' and one for 'no.' Mallory and Alice can deduce Bob's vote by pooling knowledge of their own votes. Similarly, Mallory and Bob can deduce Alice's vote. Furthermore, Mallory can deduce that Alice and Bob both voted yes, if she voted no. For simplicity, our informal definition of ballot secrecy (§1) deliberately omitted side-conditions which exclude these inevitable revelations and which are necessary for satisfiability. We now refine that definition as follows:

A voter's vote is not revealed to anyone, except when the vote can be deduced from the election outcome and any partial knowledge on the distribution of votes.

This refinement ensures the aforementioned examples are not violations of ballot secrecy. By comparison, if Mallory votes yes and she can deduce the vote of Alice, without knowledge of Bob's vote, then ballot secrecy is violated.

4.1 Security definition

We formalise ballot secrecy (Definition 8) as a game that tasks the adversary to select two distributions of votes, construct a bulletin board from ballots for one distribution, which is decided by a coin flip, and (non-trivially) determine the result of the coin flip from the resulting election outcome and tallying proof. That is, the game tasks the adversary to distinguish between an instance of the voting system for one distribution, from another instance with the other distribution, when the votes cast from each distribution are permutations of each other (hence, the distinction is non-trivial). The game proceeds as follows: The challenger generates a key pair (Line 1), the adversary chooses some number of candidates (Line 2), and the challenger flips a coin (Line 3). The adversary computes a bulletin board from ballots for one of two possible distributions (Line 5), where the distributions are chosen by the adversary, the choice between distributions is determined by the coin flip, and the ballots (for one of the distributions) are constructed by an oracle (further ballots may be constructed by the adversary). The challenger tallies the bulletin board to derive the election

⁸Some electronic voting systems are reliant on physical characteristics of the world. For instance, MarkPledge [Nef04], Pret à Voter [CRS05], Remotegrity [ZCC⁺13], Scantegrity II [CCC⁺08] and Three Ballot [RS07] are reliant on features implemented with paper, such as scratch-off surfaces and detachable columns. But these systems fall outside the scope of our election scheme syntax.

outcome and tallying proof (Line 6), which are given to the adversary and the adversary is tasked with determining the result of the coin flip (Line 7 & 8).

Definition 8 (Ballot-Secrecy [Smy18a]). *Let $\Gamma = (\text{Setup}, \text{Vote}, \text{Tally}, \text{Verify})$ be an election scheme, \mathcal{A} be an adversary, κ be a security parameter, and $\text{Ballot-Secrecy}(\Gamma, \mathcal{A}, \kappa)$ be the following game.*

$\text{Ballot-Secrecy}(\Gamma, \mathcal{A}, \kappa) =$

- 1 $(pk, sk, mb, mc) \leftarrow \text{Setup}(\kappa);$
- 2 $nc \leftarrow \mathcal{A}(pk, \kappa);$
- 3 $\beta \leftarrow_R \{0, 1\};$
- 4 $L \leftarrow \emptyset;$
- 5 $\mathbf{bb} \leftarrow \mathcal{A}^{\mathcal{O}}();$
- 6 $(\mathbf{v}, pf) \leftarrow \text{Tally}(sk, \mathbf{bb}, nc, \kappa);$
- 7 $g \leftarrow \mathcal{A}(\mathbf{v}, pf);$
- 8 **return** $g = \beta \wedge \text{balanced}(\mathbf{bb}, nc, L) \wedge 1 \leq nc \leq mc \wedge |\mathbf{bb}| \leq mb;$

Predicate $\text{balanced}(\mathbf{bb}, nc, L)$ holds when: for all votes $v \in \{1, \dots, nc\}$ we have $|\{b \mid b \in \mathbf{bb} \wedge \exists v_1 . (b, v, v_1) \in L\}| = |\{b \mid b \in \mathbf{bb} \wedge \exists v_0 . (b, v_0, v) \in L\}|$. And oracle \mathcal{O} is defined as follows:

- $\mathcal{O}(v_0, v_1)$ computes $b \leftarrow \text{Vote}(pk, v_\beta, nc, \kappa); L \leftarrow L \cup \{(b, v_0, v_1)\}$ and outputs b , where $v_0, v_1 \in \{1, \dots, nc\}$.

We say Γ satisfies Ballot-Secrecy, if for all probabilistic polynomial-time adversaries \mathcal{A} , there exists a negligible function negl , such that for all security parameters κ , we have $\text{Succ}(\text{Ballot-Secrecy}(\Gamma, \mathcal{A}, \kappa)) \leq \frac{1}{2} + \text{negl}(\kappa)$.

An election scheme satisfies ballot secrecy when algorithm Vote outputs ballots that do not reveal votes and algorithm Tally outputs election outcomes and proofs that do not reveal the relation between votes expressed in collected ballots and the outcome.

Game **Ballot-Secrecy** tasks the adversary to compute a bulletin board, from ballots constructed by an oracle for one of two possible distributions, and determine which distribution was used from the election outcome and proof generated from tallying that board. The choice between distributions is determined by the result β of a coin flip, and the oracle outputs a ballot for vote v_β on input of a pair of votes v_0, v_1 . Hence, the oracle constructs ballots for one of two possible distributions, where the distributions are chosen by the adversary, and the bulletin board may contain those ballots in addition to ballots constructed by the adversary.

Election schemes reveal the number of votes for each candidate (i.e., the election outcome). Hence, to avoid trivial distinctions in game **Ballot-Secrecy**, we require that runs of the game are *balanced*: “left” and “right” inputs to the oracle are equivalent, when the corresponding outputs appear on the bulletin board. For example, suppose the inputs to the oracle are $(v_{1,0}, v_{1,1}), \dots, (v_{n,0}, v_{n,1})$ and the corresponding outputs are b_1, \dots, b_n , further suppose the bulletin board is $\{b_1, \dots, b_\ell\}$ such that $\ell \leq n$. That game is balanced if the “left” inputs

$v_{1,0}, \dots, v_{\ell,0}$ are a permutation of the “right” inputs $v_{1,1}, \dots, v_{\ell,1}$. The balanced condition prevents trivial distinctions. For instance, an adversary that computes a bulletin board containing only the ballot output by an oracle query with input $(1, 2)$ cannot win the game, because it is unbalanced. Albeit, that adversary could trivially determine whether $\beta = 0$ or $\beta = 1$, given the tally of that bulletin board. (Formally defining a winning adversary is left as an exercise for the reader.)

Intuitively, if the adversary wins game **Ballot-Secrecy**, then there exists a strategy to distinguish ballots. Indeed, such an adversary can distinguish between an instance of the voting system in which voters cast some votes, from another instance in which voters cast a permutation of those votes, thus, voters’ votes are revealed. Otherwise, the adversary is unable to distinguish between a voter casting a ballot for vote v_0 and another voter casting a ballot for vote v_1 , hence, voters’ votes cannot be revealed.

4.2 Example

We recall syntax for asymmetric encryption scheme in the appendix and model our **Enc2Vote** voting system (§1) as the following election scheme.

Definition 9 (**Enc2Vote** [Smy18a]). *Given an asymmetric encryption scheme $\Pi = (\text{Gen}, \text{Enc}, \text{Dec})$, we define $\text{Enc2Vote}(\Pi) = (\text{Setup}, \text{Vote}, \text{Tally}, \text{Verify})$ such that:*

- $\text{Setup}(\kappa)$ computes $(pk, sk, m) \leftarrow \text{Gen}(\kappa); pk' \leftarrow (pk, m); sk' \leftarrow (pk, sk)$, derives mc as the largest integer such that $\{0, \dots, mc\} \subseteq \{0\} \cup m$ and for all $m_0, m_1 \in \{1, \dots, mc\}$ we have $|m_0| = |m_1|$, and outputs $(pk', sk', p(\kappa), mc)$, where p is a polynomial function.
- $\text{Vote}(pk', v, nc, \kappa)$ parses pk' as pair (pk, m) , outputting \perp if parsing fails or $v \notin \{1, \dots, nc\} \vee \{1, \dots, nc\} \not\subseteq m$, computes $b \leftarrow \text{Enc}(pk, v)$, and outputs b .
- $\text{Tally}(sk', \mathbf{bb}, nc, \kappa)$ initialises \mathbf{v} as a zero-filled vector of length nc , parses sk' as pair (pk, sk) , outputting (\mathbf{v}, \perp) if parsing fails, computes **for** $b \in \mathbf{bb}$ **do** $v \leftarrow \text{Dec}(sk, b)$; **if** $1 \leq v \leq nc$ **then** $\mathbf{v}[v] \leftarrow \mathbf{v}[v] + 1$, and outputs (\mathbf{v}, ϵ) , where ϵ is a constant symbol.
- $\text{Verify}(pk, \mathbf{bb}, nc, \mathbf{v}, pf, \kappa)$ outputs 1.

To ensure $\text{Enc2Vote}(\Pi)$ is an election scheme, we require asymmetric encryption scheme Π to produce distinct ciphertexts with overwhelming probability, otherwise correctness cannot be satisfied, as the following lemma demonstrates.

Lemma 3. *There exists an asymmetric encryption scheme Π such that $\text{Enc2Vote}(\Pi)$ is not an election scheme.*

To prove our lemma, we show that colliding ciphertexts suffice to ensure that election scheme **Enc2Vote** cannot satisfy the correctness property of Definition 1.

Proof. Let $\text{Enc2Vote}(\Pi) = (\text{Setup}, \text{Vote}, \text{Tally}, \text{Verify})$. Suppose (pk, sk, mb, mc) is an output of $\text{Setup}(\kappa)$ and b and b' are outputs of $\text{Vote}(pk, v, nc, \kappa)$ such that $2 \leq mb \wedge 1 \leq v \leq nc \leq mc$, where κ is a security parameter. Further suppose \mathbf{v} is a zero-filled vector of length nc , except for index v which contains two. Moreover, suppose (\mathbf{v}', pf) is an output of $\text{Tally}(sk, \{b, b'\}, nc, \kappa)$. If b and b' collide, then outcome \mathbf{v}' is computed from set $\{b, b'\} = \{b\}$, therefore, the correct outcome cannot have been computed, we have $\mathbf{v} \neq \mathbf{v}'$, with non-negligible probability, hence, correctness is not satisfied. By definition of algorithm Setup , we have pk is a pair and, by definition of algorithm Vote , we have b and b' are ciphertexts on plaintext v . Thus, it remains to show that asymmetric encryption schemes can produce ciphertexts that collide. Indeed, they can: Consider $\Pi = (\text{Gen}, \text{Enc}, \text{Dec})$ such that $\text{Enc}(pk, m)$ outputs m and $\text{Dec}(sk, c)$ outputs c . Although Π is clearly not secure, it is straightforward to see that Π satisfies correctness, because $\text{Dec}(sk, \text{Enc}(pk, m; r)) = m$ for all key pairs (pk, sk) , plaintexts m , and coins r , which concludes our proof. \square

It follows from Lemma 3 that we must restrict the class of asymmetric encryption schemes used to instantiate Enc2Vote . We could consider a broad class of schemes that produce distinct ciphertexts with overwhelming probability, but we favour the narrower class of non-malleable schemes, since we require non-malleability for ballot secrecy. Definitions of non-malleability are complex and proofs of non-malleability are relatively difficult, so we adopt the definition of indistinguishability under parallel attack (IND-PA0) by Bellare & Sahai [BS99], which is simpler, yet equivalent to their definition of comparison based non-malleability (CNM-CPA). We recall the definition of IND-PA0 in the appendix.

Lemma 4. *Given an asymmetric encryption scheme Π satisfying IND-PA0, we have $\text{Enc2Vote}(\Pi)$ is an election scheme.*

To prove our lemma, we show that Enc2Vote satisfies the correctness property of Definition 1 when ciphertexts do not collide.

Proof. Let $\text{Enc2Vote}(\Pi) = (\text{Setup}, \text{Vote}, \text{Tally}, \text{Verify})$ and $\Pi = (\text{Gen}, \text{Enc}, \text{Dec})$. Moreover, let κ be a security parameter, nb and nc be integers, $v_1, \dots, v_{nb} \in \{1, \dots, nc\}$ be votes, and \mathbf{v} be a zero-filled vector of length nc . Suppose (pk', sk', mb, mc) is an output of $\text{Setup}(\kappa)$ such that $nb \leq mb \wedge nc \leq mc$. Further suppose we compute **for** $1 \leq i \leq nb$ **do** $b_i \leftarrow \text{Vote}(pk, v_i, nc, \kappa); \mathbf{v}[v_i] \leftarrow \mathbf{v}[v_i] + 1$. Moreover, suppose (\mathbf{v}', pf) is an output of $\text{Tally}(sk, \{b_1, \dots, b_{nb}\}, nc, \kappa)$. To prove correctness, it suffices to prove $\mathbf{v} = \mathbf{v}'$, with overwhelming probability.

By definition of algorithm Setup , we have pk' is a pair (pk, \mathbf{m}) and sk' is a pair (pk, sk) such that (pk, sk, \mathbf{m}) was output by $\text{Gen}(\kappa)$. Moreover, mc is the largest integer such that $\{0, \dots, mc\} \subseteq \{0\} \cup \mathbf{m}$, hence, $\{1, \dots, nc\} \subseteq \mathbf{m}$. It follows by definition of algorithm Vote that for each $i \in \{1, \dots, nb\}$ we have b_i is an output of $\text{Enc}(pk, v_i)$. Moreover, by definition of algorithm Tally , outcome \mathbf{v}' is initialised as a zero-filled vector of length nc and computed as follows:

for $b \in \{b_1, \dots, b_{nb}\}$ **do** $v \leftarrow \text{Dec}(sk, b)$; **if** $1 \leq v \leq nc$ **then** $\mathbf{v}'[v] \leftarrow \mathbf{v}'[v] + 1$.

Since Π satisfies IND-PA0, ciphertexts b_1, \dots, b_{nb} are distinct with overwhelming probability, hence, that computation is equivalent to the following:

for $1 \leq i \leq nb$ **do** $v \leftarrow \text{Dec}(sk, b_i)$; **if** $1 \leq v \leq nc$ **then** $v'[v] \leftarrow v'[v] + 1$.

Moreover, by correctness of Π , we have $\text{Dec}(sk, b_i) = v_i$ for all $i \in \{1, \dots, nb\}$, with overwhelming probability. Thus, the above computation is equivalent to computing

for $1 \leq i \leq nb$ **do** $v'[v_i] \leftarrow v'[v_i] + 1$,

with overwhelming probability. It follows that outcomes v and v' are computed identically, with overwhelming probability, thereby concluding our proof. \square

Intuitively, scheme $\text{Enc2Vote}(\Pi)$ satisfies ballot secrecy until tallying, because asymmetric encryption scheme Π can ensure that voters' votes are not revealed, and tallying maintains ballot secrecy by revealing only the election outcome.

Proposition 5. *Given an asymmetric encryption scheme Π satisfying IND-PA0, election scheme $\text{Enc2Vote}(\Pi)$ satisfies Ballot-Secrecy.*

Proving this proposition and other ballot secrecy results is time consuming. Indeed, Quaglia & Smyth's proof of ballot secrecy for our simple Enc2Vote voting system fills over six and a half pages [QS18b, Appendix C.6] and Cortier *et al.* devoted one person-year to their proof of ballot secrecy for Helios [CSD⁺17]. To reduce the expense of ballot-secrecy proofs, the following section introduces sufficient conditions that enable the simplification of game **Ballot-Secrecy**, which gives way to simpler proofs. Indeed, we prove Proposition 5 in just over a page.

4.3 Simplifying proofs

Tallying proofs may reveal voters' votes. For example, a variant of Enc2Vote might define tallying proofs that map ballots to votes. Hence, such proofs are rightly provided to the adversary in game **Ballot-Secrecy** (Line 7). Nevertheless, if tallying proofs reveal nothing about the votes expressed in ballots on the bulletin board, then they can be omitted from the game. This precondition is ensured by election schemes that use zero-knowledge tallying proofs. Thus, the adversary need not be provided with such proofs in game **Ballot-Secrecy** when analysing such schemes, which achieves our first reduction in the expense of ballot-secrecy proofs. Our second reduction involves modifying the computation of election outcomes.

Game **Ballot-Secrecy** computes the election outcome from ballots constructed by the oracle and ballots constructed by the adversary (Line 6). Intuitively, such an outcome can be equivalently computed as follows:

```
(v, pf) ← Tally(sk, bb \ {b | (b, v0, v1) ∈ L}, nc, κ);
(v', pf') ← Tally(sk, bb ∩ {b | (b, v0, v1) ∈ L}, nc, κ);
v ← v + v';
```

Yet, a poorly designed tallying algorithm might not ensure equivalence. In particular, ballots constructed by the adversary can cause the algorithm to behave unexpectedly. (Such algorithms are nonetheless compatible with our

correctness requirement, because correctness does not consider an adversary.) Nevertheless, the equivalence holds when individual ballots are tallied correctly. Moreover, the above computation is equivalent to the following:

```
( $\mathbf{v}, pf$ )  $\leftarrow \text{Tally}(sk, \mathbf{bb} \setminus \{b \mid (b, v_0, v_1) \in L\}, nc, \kappa);$ 
for  $b \in \mathbf{bb} \wedge (b, v_0, v_1) \in L$  do
   $\lfloor (\mathbf{v}', pf') \leftarrow \text{Tally}(sk, \{b\}, nc, \kappa);$ 
   $\mathbf{v} \leftarrow \mathbf{v} + \mathbf{v}';$ 
```

Furthermore, by correctness of the election scheme, the above for-loop can be equivalently computed as follows:

```
for  $b \in \mathbf{bb} \wedge (b, v_0, v_1) \in L$  do
   $\lfloor \mathbf{v}[v_\beta] \leftarrow \mathbf{v}[v_\beta] + 1;$ 
```

Indeed, for each $b \in \mathbf{bb} \wedge (b, v_0, v_1) \in L$, we have b is an output of $\text{Vote}(pk, v_\beta, nc, \kappa)$, hence, $\text{Tally}(sk, \{b\}, nc, \kappa)$ outputs (\mathbf{v}, pf) such that \mathbf{v} is a zero-filled vector, except for index v_β which contains one, and this suffices to ensure equivalence. In addition, for any adversary that wins game **Ballot-Secrecy**, we are assured that $\text{balanced}(\mathbf{bb}, nc, L)$ holds, hence, the above for-loop can be computed as

```
for  $b \in \mathbf{bb} \wedge (b, v_0, v_1) \in L$  do
   $\lfloor \mathbf{v}[v_0] \leftarrow \mathbf{v}[v_0] + 1;$ 
```

or

```
for  $b \in \mathbf{bb} \wedge (b, v_0, v_1) \in L$  do
   $\lfloor \mathbf{v}[v_1] \leftarrow \mathbf{v}[v_1] + 1;$ 
```

without weakening the game. Thus, perhaps surprisingly, tallying ballots constructed by the oracle does not provide the adversary with an advantage (in determining whether $\beta = 0$ or $\beta = 1$) and we can omit such ballots from tallying in game **Ballot-Secrecy**. That is, we need only consider the game derived from **Ballot-Secrecy** by replacing $\mathcal{A}(\mathbf{v}, pf)$ with $\mathcal{A}(\mathbf{v})$ and $\text{balanced}(\mathbf{bb}, nc, L)$ with $b \notin \mathbf{bb}$, where the former modification captures our first reduction in the expense of ballot-secrecy proofs and the latter captures our second.

Smyth [Smy18a] further reduces the expense of ballot-secrecy proofs by removing the oracle in favour of a single challenge ballot:

Definition 10 (IND-CVA [Smy18a]). *Let $\Gamma = (\text{Setup}, \text{Vote}, \text{Tally}, \text{Verify})$ be an election scheme, \mathcal{A} be an adversary, κ be the security parameter, and **IND-CVA**($\Gamma, \mathcal{A}, \kappa$) be the following game.*

IND-CVA($\Gamma, \mathcal{A}, \kappa$) =

- 1 $(pk, sk, mb, mc) \leftarrow \text{Setup}(\kappa);$
- 2 $(v_0, v_1, nc) \leftarrow \mathcal{A}(pk, \kappa);$
- 3 $\beta \leftarrow_R \{0, 1\};$
- 4 $b \leftarrow \text{Vote}(pk, v_\beta, nc, \kappa);$
- 5 $\mathbf{bb} \leftarrow \mathcal{A}(b);$
- 6 $(\mathbf{v}, pf) \leftarrow \text{Tally}(sk, \mathbf{bb}, nc, \kappa);$
- 7 $g \leftarrow \mathcal{A}(\mathbf{v});$
- 8 **return** $g = \beta \wedge b \notin \mathbf{bb} \wedge 1 \leq v_0, v_1 \leq nc \leq mc \wedge |\mathbf{bb}| \leq mb;$

We say Γ satisfies IND-CVA, if for all probabilistic polynomial-time adversaries \mathcal{A} , there exists a negligible function negl , such that for all security parameters κ , we have $\text{Succ}(\text{IND-CVA}(\Gamma, \mathcal{A}, \kappa)) \leq \frac{1}{2} + \text{negl}(\kappa)$.

An election scheme satisfies IND-CVA when algorithm `Vote` outputs non-malleable ballots. Smyth proves that game Ballot-Secrecy is strictly stronger than game IND-CVA, moreover, he proves that the games coincide for election schemes with zero-knowledge tallying proofs that tally individual ballots correctly [Smy18a, Theorems 2 & 5]. Furthermore, he proves that universally-verifiable election schemes tally individual ballots correctly [Smy18a, Lemmata 9 & 28].

Design guideline 4. *Ballots must be non-malleable.*

These results significantly reduce the expense of ballot-secrecy proofs and we now use them to prove Proposition 5.

Proof of Proposition 5. We proceed by contradiction: Suppose election scheme $\text{Enc2Vote}(\Pi)$ does not satisfy Ballot-Secrecy. Since Ballot-Secrecy is strictly stronger than IND-CVA [Smy18a, Theorem 2], scheme $\text{Enc2Vote}(\Pi)$ does not satisfy IND-CVA either, hence, there exists a probabilistic polynomial-time adversary \mathcal{A} that wins $\text{IND-CVA}(\text{Enc2Vote}(\Pi), \mathcal{A}, \kappa)$ with success greater than negligibly better than guessing, for some security parameter κ . From \mathcal{A} , we construct the following adversary \mathcal{B} that wins IND-PA0.

- $\mathcal{B}(pk, \mathbf{m}, \kappa)$ computes $pk' \leftarrow (pk, \mathbf{m}); (v_0, v_1, nc) \leftarrow \mathcal{A}(pk', \kappa)$ and outputs (v_0, v_1) .
- $\mathcal{B}(b)$ computes $\mathbf{bb} \leftarrow \mathcal{A}(b)$, parses \mathbf{bb} as a set $\{b_1, \dots, b_{|\mathbf{bb}|}\}$, and outputs vector $(b_1, \dots, b_{|\mathbf{bb}|})$.
- $\mathcal{B}(\mathbf{m})$ initialises \mathbf{v} as a zero-filled vector of length nc , computes **for** $1 \leq i \leq |\mathbf{m}|$ **do** $v \leftarrow \mathbf{m}[i]$; **if** $1 \leq v \leq nc$ **then** $\mathbf{v}[v] \leftarrow \mathbf{v}[v] + 1$; $g \leftarrow \mathcal{A}(\mathbf{v})$ and outputs g .

We prove that the success of adversary \mathcal{B} is equivalent to the success of adversary \mathcal{A} , which contradicts our assumption that Π satisfies IND-PA0.

Let $\Pi = (\text{Gen}, \text{Enc}, \text{Dec})$ and $\text{Enc2Vote}(\Pi) = (\text{Setup}, \text{Vote}, \text{Tally}, \text{Verify})$. Suppose (pk, sk, \mathbf{m}) is an output of $\text{Gen}(\kappa)$, (v_0, v_1) is an output of $\mathcal{B}(pk, \mathbf{m}, \kappa)$, and b is an output of $\text{Enc}(pk, v_\beta)$, for some bit β chosen uniformly at random. Moreover, suppose (b_1, \dots, b_ℓ) is an output of $\mathcal{B}(b)$. By inspection of algorithms `Setup` and `Vote`, and of adversary \mathcal{B} , it is trivial to see that \mathcal{B} simulates the challenger in IND-CVA to adversary \mathcal{A} . Indeed, adversary \mathcal{B} couples public key pk with message space \mathbf{m} , and inputs the resulting pair pk' to \mathcal{A} , which corresponds to the public key computed by algorithm `Setup`, hence, the public key input to \mathcal{A} by the challenger in IND-CVA. Thus, adversary \mathcal{A} behaves as if playing game IND-CVA and output (v_0, v_1) is indistinguishable

from outputs that would be observed whilst playing that game. Moreover, since \mathcal{A} wins with success greater than negligibly better than guessing, we have $1 \leq v_0, v_1 \leq nc \leq mc$, furthermore, $\{1, \dots, nc\} \subseteq \mathbf{m}$, where mc is the largest integer such that $\{0, \dots, mc\} \subseteq \{0\} \cup \mathbf{m}$ and for all $m_0, m_1 \in \{1, \dots, mc\}$ we have $|m_0| = |m_1|$ (hence, $|v_0| = |v_1|$, which is required to win IND-PA0), with the same probability. It follows that outputs of $\text{Enc}(pk, v_\beta)$ and $\text{Vote}(pk, v_\beta, nc, \kappa)$ are indistinguishable. Thus, output (b_1, \dots, b_ℓ) is indistinguishable from outputs that would be observed in game IND-CVA, with the same probability. Moreover, since \mathcal{A} wins, we have $b \notin \{b_1, \dots, b_\ell\}$, hence, $\bigwedge_{1 \leq i \leq \ell} b \neq b_i$, again with the same probability.

Let $\mathbf{m} = (\text{Dec}(sk, b_1), \dots, \text{Dec}(sk, b_\ell))$ and suppose g is an output of $\mathcal{B}(\mathbf{m})$. By inspection of algorithm Tally and of adversary \mathcal{B} , it is straightforward to see that \mathcal{B} simulates the challenger in IND-CVA to adversary \mathcal{A} . Indeed, both the algorithm and adversary initialise \mathbf{v} as a zero-filled vector of length nc , then the adversary \mathcal{B} computes

for $1 \leq i \leq |\mathbf{m}|$ **do** $v \leftarrow \mathbf{m}[i]$; **if** $1 \leq v \leq nc$ **then** $\mathbf{v}[v] \leftarrow \mathbf{v}[v] + 1$;

which is equivalent to algorithm Tally computing

for $b \in \{b_1, \dots, b_\ell\}$ **do** $v \leftarrow \text{Dec}(sk, b)$; **if** $1 \leq v \leq nc$ **then** $\mathbf{v}[v] \leftarrow \mathbf{v}[v] + 1$;

because algorithm Dec is deterministic. Thus, output g is indistinguishable from outputs that would be observed in game IND-CVA. It follows that the success of adversary \mathcal{B} is equivalent to the success of \mathcal{A} , and we conclude our proof by [Smy18a, Theorem 5], since Smyth proves that games IND-CVA and Ballot-Secrecy coincide for election schemes with zero-knowledge tallying proofs that tally individual ballots correctly. (We omit proving that election scheme Enc2Vote(Π) has zero-knowledge tallying proofs and tallies individual ballots correctly to avoid recalling formal definitions of those properties. Proving the former is trivial, because pf is a constant, hence, it reveals nothing about the votes expressed in ballots b_1, \dots, b_ℓ . And the latter follows from the definition of algorithm Tally, by correctness of Π , and since Π satisfies IND-PA0, which is required only to ensure ciphertexts do not collide. Formally proving these details is left as an exercise for the reader.) \square

We can exploit Proposition 5 to achieve our fourth and final reduction in the expense of ballot-secrecy proofs. Indeed, if an election scheme tallies sets of ballots correctly (rather than individual ballots, as previously required), then we can compute the election outcome using function *correct-outcome* in game IND-CVA, rather than the tallying algorithm, i.e., by replacing $(\mathbf{v}, pf) \leftarrow \text{Tally}(sk, \mathbf{bb}, nc, \kappa)$ with $\mathbf{v} \leftarrow \text{correct-outcome}(pk, nc, \mathbf{bb}, \kappa)$. It follows that election scheme $(\text{Setup}, \text{Vote}, \text{Tally}, \text{Verify})$ satisfies Ballot-Secrecy if and only if $(\text{Setup}, \text{Vote}, \text{Tally}', \text{Verify}')$ does, assuming algorithms Tally and Tally' both tally sets of ballots correctly. Proposition 5 proves that election scheme Enc2Vote(Π) satisfies Ballot-Secrecy, assuming Π is an asymmetric encryption scheme satisfying IND-PA0, and Smyth [Smy18a, Lemma 14] proves that Enc2Vote(Π) tallies sets of ballots correctly, under the additional assumption that Π satisfies *well-definedness*, i.e., “ill-formed” ciphertexts are distinguishable from “well-

formed” ciphertexts. Thus, **Ballot-Secrecy** is satisfied by any election scheme derived from $\text{Enc2Vote}(\Pi)$ by replacing its tallying and verification algorithms, assuming the replacement tallying algorithm tallies sets of ballots correctly and uses zero-knowledge tallying proofs [Smy18a, Theorem 15]. Moreover, Smyth proves that universally-verifiable election schemes tally sets of ballots correctly [Smy18a, Lemma 28]. It follows that proofs of ballot secrecy are trivial for a class of universally-verifiable, encryption-based voting systems: Any universally-verifiable election scheme derived from $\text{Enc2Vote}(\Pi)$ satisfies **Ballot-Secrecy** if Π satisfies IND-PA0 and well-definedness, and tallying proofs are zero-knowledge.

We will use our third simplification to prove that a variant of Helios satisfies **Ballot-Secrecy** and the fourth to prove that a variant of Helios Mixnet does too (the original schemes have known vulnerabilities and they do not satisfy **Ballot-Secrecy**), thereby demonstrating the application of these results.

4.4 Related definitions of ballot secrecy

Discussion of ballot secrecy originates from Chaum [Cha81] and the earliest definitions of ballot secrecy are due to Benaloh *et al.* [BY86, BT94b, Ben96]. More recently, Bernhard *et al.* propose a series of ballot secrecy definitions [BPW12, SB13, SB14, BCG⁺15]. Smyth [Smy18a] shows that these definitions do not detect vulnerabilities that arise when an adversary controls the bulletin board or the communication channel. By comparison, the definition of ballot secrecy that we consider (Definition 8) detects such vulnerabilities and appears to be the strongest definition in the literature.

Beyond the computational model of security, Delaune, Kremer & Ryan formulate a definition of ballot secrecy in the applied pi calculus [DKR09] and Smyth *et al.* show that this definition is amenable to automated reasoning [DRS08, Smy11, BS16, BS17]. An alternative definition is proposed by Cremers & Hirschi, along with sufficient conditions which are also amenable to automated reasoning [CH17]. Albeit, the scope of automated reasoning is limited by analysis tools (e.g., ProVerif [BSCS16]), because the function symbols and equational theory used to model cryptographic primitives might not be suitable for automated analysis (cf. [DKRS11, PB12, ABR12]).

4.5 Further notions of privacy

Ballot secrecy formalises a notion of free-choice assuming ballots are constructed and tallied in the prescribed manner. Moreover, Smyth’s definition assumes the adversary’s capabilities are limited to casting ballots on behalf of some voters and controlling the distribution of votes cast by the remaining voters. We have seen that voting system Enc2Vote satisfies this definition, but ballot secrecy does not ensure free-choice when adversaries are able to communicate with voters nor when voters deviate from the prescribed voting procedure to follow instructions provided by adversaries. Indeed, the coins used for encryption serve as proof of how a voter voted in Enc2Vote and the voter may communicate those coins to

the adversary. Stronger notions of free-choice, such as receipt-freeness [MN06, KZZ15, CCFG16] and coercion resistance [JCJ05, GGR09, UM10, KTV12a], are needed in the presence of such adversaries.

Ballot secrecy does not provide assurances when deviations from the prescribed tallying procedure are possible. Indeed, ballots can be tallied individually to reveal votes. Hence, the tallier must be trusted. Alternatively, we can design election schemes that distribute the tallier’s role amongst several talliers and ensure free-choice assuming at least one tallier tallies ballots in the prescribed manner. Extending results in this direction is an opportunity for future work. Ultimately, we would prefer not to trust talliers. Unfortunately, this is only known to be possible for decentralised voting systems, e.g., [Sch99, KY02, Gro04, HRZ10, KSRH12], which are designed such that ballots cannot be individually tallied, but are unsuitable for large-scale elections.

5 Case study I: Helios

Helios can be informally modelled as the following election scheme:

Setup generates a key pair for an asymmetric additively-homomorphic encryption scheme, proves correct key generation in zero-knowledge, and outputs the key pair and proof.

Vote enciphers the vote’s bitstring encoding to a tuple of ciphertexts, proves in zero-knowledge that each ciphertext is correctly constructed and that the vote is selected from the sequence of candidates, and outputs the ciphertexts coupled with the proofs. (Figure 2 provides further details.)

Tally selects ballots from the bulletin board for which proofs hold, homomorphically combines the ciphertexts in those ballots, decrypts the homomorphic combination to reveal the election outcome, and announces the outcome, along with a zero-knowledge proof of correct decryption. (Figure 2 provides further details.)

Verify checks the proofs and accepts the distribution if these checks succeed.

Helios was first released in 2009 as *Helios 2.0*, the current release is *Helios 3.1.4*, and a new release is planned.⁹ Henceforth, we’ll refer to the planned release as *Helios’12*.

5.1 Helios 2.0

Cortier & Smyth show that Helios 2.0 does not satisfy ballot secrecy [CS13, CS11]. Thus, we would not expect our definition of ballot secrecy to hold. Indeed, Smyth [Smy18a] adopts the formal description of Helios 2.0 by Smyth,

⁹<http://documentation.heliosvoting.org/verification-specs/helios-v4>, published c. 2012, accessed 21 Sep 2017.

Figure 2 Helios: Ballot construction and tallying

Algorithm **Vote** inputs a vote v selected from candidates $1, \dots, nc$ and computes ciphertexts c_1, \dots, c_{nc-1} such that if $v < nc$, then ciphertext c_v contains plaintext 1 and the remaining ciphertexts contain plaintext 0, otherwise, all ciphertexts contain plaintext 0. The algorithm also computes proofs $\sigma_1, \dots, \sigma_{nc}$ demonstrating correct computation. Proof σ_j demonstrates that ciphertext c_j contains 0 or 1, where $1 \leq j \leq nc - 1$. And proof σ_{nc} demonstrates that the homomorphic combination of ciphertexts $c_1 \otimes \dots \otimes c_{nc-1}$ contains 0 or 1. The algorithm outputs the ciphertexts and proofs.

Algorithm **Tally** inputs a bulletin board \mathbf{bb} ; selects all the ballots $b_1, \dots, b_k \in \mathbf{bb}$ for which proofs hold, i.e., ballots $b_i = \text{Enc}(pk, m_{i,1}), \dots, \text{Enc}(pk, m_{i,nc-1}), \sigma_{i,1}, \dots, \sigma_{i,nc}$ such that proofs $\sigma_{i,1}, \dots, \sigma_{i,nc}$ hold, where $1 \leq i \leq k$; forms a matrix of the encapsulated ciphertexts, i.e.,

$$\begin{array}{c} \text{Enc}(pk, m_{1,1}), \dots, \text{Enc}(pk, m_{1,nc-1}) \\ \vdots \quad \vdots \\ \text{Enc}(pk, m_{k,1}), \dots, \text{Enc}(pk, m_{k,nc-1}); \end{array}$$

homomorphically combines the ciphertexts in each column to derive the encrypted outcome, i.e.,

$$\text{Enc}(pk, \sum_{i=1}^k m_{i,1}), \dots, \text{Enc}(pk, \sum_{i=1}^k m_{i,nc-1});$$

decrypts the homomorphic combinations to reveal the frequency of votes $1, \dots, nc - 1$, i.e.,

$$\sum_{i=1}^k m_{i,1}, \dots, \sum_{i=1}^k m_{i,nc-1};$$

computes the frequency of vote nc by subtracting the frequency of any other vote from the number of ballots for which proofs hold, i.e., $k - \sum_{j=1}^{nc-1} \sum_{i=1}^k m_{i,j}$; and announces the outcome as those frequencies, along with a proof demonstrating correctness of decryption.

Frink & Clarkson [SFC17] and uses that description to prove that **Ballot-Secrecy** is not satisfied.

Theorem 6. *Helios 2.0 does not satisfy Ballot-Secrecy.*

Cortier & Smyth attribute the vulnerability to tallying meaningfully related ballots. Indeed, Helios uses malleable ballots: Given a ballot $c_1, \dots, c_{nc-1}, \sigma_1, \dots, \sigma_{nc}$, we have $c_{\chi(1)}, \dots, c_{\chi(nc-1)}, \sigma_{\chi(1)}, \dots, \sigma_{\chi(nc-1)}, \sigma_{nc}$ is a ballot for all permutations χ on $\{1, \dots, nc - 1\}$. Thus, ballots are malleable, which is incompatible with ballot secrecy (§4.3).

Proof sketch. Suppose an adversary queries the oracle with inputs v_0 and v_1 to derive a ballot for v_β , where bit β is chosen by the challenger. Further suppose the adversary abuses malleability to derive a related ballot b for v_β

and outputs bulletin board $\{b\}$. The board is balanced, because it does not contain the ballot output by the oracle. Suppose the adversary performs the following computation on input of election outcome v : if $v[v_0] = 1$, then output 0, otherwise, output 1. Since b is a ballot for v_β , it follows by correctness that $v[v_0] = 1$ iff $\beta = 0$, and $v[v_1] = 1$ iff $\beta = 1$, hence, the adversary wins the game. \square

For simplicity, the proof sketch considers an adversary that omits ballots from the bulletin board. Voters might detect such an adversary, because Helios satisfies individual verifiability, hence, voters can discover if their ballot is omitted. The proof sketch can be extended to avoid such detection: Let b_1 be the ballot output by the oracle in the proof sketch and suppose b_2 is the ballot output by a (second) oracle query with inputs v_1 and v_0 . Further suppose the adversary outputs (the balanced) bulletin board $\{b, b_1, b_2\}$ and performs the following computation on input of election outcome v : if $v[v_0] = 2$, then output 0, otherwise, output 1. Hence, the adversary wins the game.

Chang-Fong & Essex show that Helios 2.0 does not satisfy universal verifiability [CE16, §4.1], and Smyth, Frink & Clarkson use their result to prove that the completeness aspect of Universal-Verifiability is not satisfied [SFC17].¹⁰

Theorem 7. *Helios 2.0 does not satisfy Completeness.*

Chang-Fong & Essex attribute the vulnerability to not checking the suitability of cryptographic parameters nor checking that ballots are constructed from such parameters.

Proof sketch. Suppose an adversary computes a ciphertext and masks a term of that ciphertext. Moreover, suppose the adversary falsifies a proof of correct construction in a manner that hides malice. In particular, the adversary computes the proof such that an exponent will evaluate to zero during verification, which causes cancellation of the mask. (This is possible because verification does not check that ballots are constructed from suitable cryptographic parameters.) Suppose the adversary computes a bulletin board containing the masked ciphertext and proof. Moreover, suppose that the challenger tallies that board. The masked ciphertext will be homomorphically combined with other ciphertexts and decrypted, because the proof holds. Yet, the prove of correct decryption constructed by the challenger will fail, due to the masked ciphertext, hence, the adversary wins the game. \square

The vulnerability was mitigated against in Helios 3.1.4 by performing the necessary checks.

¹⁰Chang-Fong & Essex present a vulnerability [CE16, §4.2] that should violate Soundness, proving this result is left as an exercise for the reader.

5.2 Helios 3.1.4

Ballots remain malleable in Helios 3.1.4, hence, ballot secrecy is not satisfied, and Smyth [Smy18a] proves that Ballot-Secrecy is not satisfied, using the formal description of Helios 3.1.4 by Smyth, Frink & Clarkson [SFC17].

Corollary 8. *Helios 3.1.4 does not satisfy Ballot-Secrecy.*

A proof of Corollary 8 follows from Theorem 6, because Helios 3.1.4 does not address issues arising from related ballots.

Bernhard, Pereira & Warinschi show that Helios 3.1.4 does not satisfy universal verifiability [BPW12, §3], and Smyth, Frink & Clarkson use their result to prove that the soundness aspect of Universal-Verifiability is not satisfied.¹¹

Theorem 9. *Helios 3.1.4 does not satisfy Soundness.*

Bernhard *et al.* attribute vulnerabilities to application of the Fiat-Shamir transformation without inclusion of statements in hashes (i.e., weak Fiat-Shamir).

Proof sketch. Suppose an adversary partially computes a proof of ciphertext construction, before computing a ciphertext and without computing a key pair. In particular, suppose the adversary computes the challenge hash. (This is possible because weak Fiat-Shamir does not include statements in hashes, hence, ciphertexts are not included in hashes.) Further suppose the adversary computes a private key as a function of that hash, challenges as functions of the hash and the private key, and responses as functions of the challenges and some coins. Moreover, suppose the adversary computes a public key (from the private key) and a proof of correct key generation. That proof is valid, because the private key could have been correctly computed. Suppose the adversary enciphers some plaintext m (such that $m > 1$) to a ciphertext, using the aforementioned coins. Further suppose the adversary proves correct decryption of that ciphertext. That proof is valid, because the ciphertext is well-formed. Finally, suppose the adversary claims $(m, m - 1)$ is the election outcome corresponding to the ballot containing the ciphertext and falsified proof of correct construction. The verification procedure will accept that outcome, because all proofs hold, yet the election outcome is clearly invalid, hence, the adversary wins the game. \square

5.3 Helios'12

Helios'12 is intended to mitigate against vulnerabilities. In particular, the specification incorporates the Fiat-Shamir transformation (rather than weak Fiat-Shamir), and there are plans to incorporate *ballot weeding*, i.e., to omit meaningfully related ballots from tallying. Smyth, Frink & Clarkson show that Helios'12

¹¹Bernhard, Pereira & Warinschi present a vulnerability [CE16, p632] that should violate Completeness, proving this result is left as an exercise for the reader.

does not satisfy universal verifiability [SFC17], and Smyth shows that ballot secrecy is not satisfied either [Smy18a].¹²

Remark 10. *Helios’12 does not satisfy Soundness.*

Proof sketch. Suppose an adversary constructs a ballot. Further suppose the adversary abuses malleability to derive a related ballot. Moreover, suppose those ballots are tallied by the adversary. Ballot weeding will omit at least one of those ballots. (Helios’12 does not yet define a particular ballot weeding mechanism, hence, the precise behaviour is unknown. Nonetheless, we are assured that at least one ballot will be omitted, because the ballots are related.) Hence, tallying produces an election outcome that omits a vote, which soundness forbids, thus, the adversary wins the game. \square

Remark 11. *Helios’12 does not satisfy Ballot-Secrecy.*

Proof sketch. Neither ballot weeding nor the Fiat-Shamir transformation eliminate the vulnerability we identified in Helios 3.1.4, because related ballots need not be tallied (as shown in the proof sketch of Theorem 6). Hence, we conclude by Corollary 8. \square

5.4 Helios’16

Smyth, Frink & Clarkson [SFC17] propose Helios’16, a variant of Helios that uses the Fiat-Shamir transformation and non-malleable ballots, to overcome the aforementioned vulnerabilities. They prove that Helios’16 satisfies verifiability, and Smyth [Smy18a] proves that ballot secrecy is satisfied too.

Theorem 12. *Helios’16 satisfies both Individual-Verifiability and Universal-Verifiability.*

Proof sketch. Smyth *et al.* [SFC17, Smy18c] prove that El Gamal produces ciphertexts that do not collide for correctly generated keys. Hence, Helios’16 ballots do not collide, because they contain El Gamal ciphertexts constructed using such keys. Thus, Helios’16 satisfies Individual-Verifiability. Smyth, Frink & Clarkson also prove that Universal-Verifiability is satisfied. Their proof shows that tallying discards ill-formed ballots and that the remaining ballots all contain ciphertexts that encipher bitstring encodings of votes, hence, the homomorphic combination of those ciphertexts contain the encrypted outcome, which is decrypted to reveal the correct outcome (Soundness). Moreover, they show that such outcomes are always accepted (Completeness). \square

Theorem 13. *Helios’16 satisfies Ballot-Secrecy.*

¹²Remarks 10 & 11 are stated informally, because there is no formal description of Helios’12. Such a description can be derived as a straightforward variant of Helios 3.1.4 that uses ballot weeding and applies the Fiat-Shamir transformation (rather than the weak Fiat-Shamir transformation). But, these details provide little value, so we do not pursue them.

	Helios 2.0	Helios 3.1.4	Helios'12	Helios'16
Ballot secrecy	✗	✗	✗	✓
Individual verifiability	✓	✓	✓	✓
Universal verifiability	✗	✗	✗	✓

Cortier & Smyth identify a secrecy vulnerability in Helios 2.0 and Helios 3.1.4 [CS13], and Smyth shows the vulnerability is exploitable in Helios'12 when the adversary controls ballot collection [Smy18a]. Moreover, Smyth proves that Helios'16 satisfies ballot secrecy. Bernhard, Pereira & Warinschi identify universal-verifiability vulnerabilities in Helios 2.0 and Helios 3.1.4 [BPW12], Chang-Fong & Essex identify vulnerabilities in Helios 2.0 [CE16], and Smyth, Frink, & Clarkson identify a vulnerability in Helios'12 [SFC17]. Moreover, Smyth, Frink, & Clarkson prove that Helios'16 satisfies individual and universal verifiability.

Table 1: Summary of Helios security results

Proof sketch. Smyth proves that Helios'16 satisfies IND-CVA [Smy18a, Proposition 25] and Smyth, Frink & Clarkson prove that Universal-Verifiability is satisfied too (Theorem 12), moreover, Smyth proves that Helios'16 uses zero-knowledge tallying proofs, which suffices for Ballot-Secrecy (§4.3). \square

These results (summarised in Table 1) provide strong motivation for future Helios releases being based upon Helios'16, since it is the only variant of Helios which is proven to satisfy both ballot secrecy and verifiability.¹³

6 Case study II: Helios Mixnet

Helios Mixnet can be informally modelled as the following election scheme:

Setup generates a key pair for an asymmetric homomorphic encryption scheme, proves correct key generation in zero-knowledge, and outputs the key pair and proof.

Vote enciphers the vote to a ciphertext, proves correct ciphertext construction in zero-knowledge, and outputs the ciphertext coupled with the proof.

Tally selects ballots from the bulletin board for which proofs hold, mixes the ciphertexts in those ballots, decrypts the ciphertexts output by the mix to reveal the election outcome (i.e., the distribution of votes) and any ill-formed votes (i.e., votes that are not selected from the sequence of candidates), and announces that outcome, along with zero-knowledge proofs demonstrating correct decryption.

Verify checks the proofs and accepts the distribution if these checks succeed.

Neither Adida [Adi08] nor Bulens, Giry & Pereira [BGP11] have released an implementation of Helios Mixnet. Tsoukalas *et al.* [TPLT13] released *Zeus* as a fork of Helios spliced with mixnet code to derive an implementation, and

¹³Beyond secrecy and verifiability, eligibility is known not to be satisfied [SP13, SP15, MS17].

Yingtong Li released *helios-server-mixnet* as an extension of Zeus with threshold asymmetric encryption and some other minor changes.

We have seen that Helios 2.0 does not satisfy completeness (Theorem 7), hence, implementations of Helios Mixnet did not satisfy completeness until Helios was patched (because the implementations fork Helios and do not add code to check cryptographic parameters). Moreover, Smyth [Smy18b, Smy18c] identifies a soundness vulnerability in Helios Mixnet.

Remark 14. *Zeus does not satisfy Soundness.*

Smyth attributes the vulnerability to the weak Fiat-Shamir transformation.

Proof sketch. Suppose an adversary constructs some ballots and mixes the ciphertexts in those ballots. Further suppose the adversary decrypts the ciphertexts output by the mix to reveal the distribution of votes, selects some ciphertexts that decrypt to a (strict) subdistribution, proves correct decryption of those ciphertexts, and falsifies proofs that the remaining ciphertexts decrypt to arbitrary elements of the message space (by exploiting a vulnerability against Helios [BPW12], which exists due to the weak Fiat-Shamir transformation). Finally, suppose the adversary claims the subdistribution of votes is the election outcome. The verification procedure will accept that outcome, because all proofs hold, yet the election outcome excludes votes, hence, the adversary wins the game. \square

Similarly, voting system *helios-server-mixnet* does not satisfy Soundness when a (n, n) -threshold is used [Smy18b, Smy18c].

Smyth proposes a formal description of Helios Mixnet that uses the Fiat-Shamir transformation and proves that Ballot-Secrecy, Individual-Verifiability, and Universal-Verifiability are satisfied [Smy18a, Smy18c].

Theorem 15. *Helios Mixnet satisfies both Individual-Verifiability and Universal-Verifiability.*

Proof sketch. As per Helios (Theorem 12), ballots do not collide, because they contain El Gamal ciphertexts constructed using correctly generated keys, hence, Individual-Verifiability is satisfied. Moreover, Universal-Verifiability is satisfied too, because tallying discards ill-formed ballots and votes, hence, the mix outputs the correct outcome (Soundness), and such outcomes are always accepted (Completeness). \square

Theorem 16. *Helios Mixnet satisfies Ballot-Secrecy.*

Proof sketch. Smyth [Smy18c, Smy18b] shows that Helios Mixnet can be derived from Enc2Vote(II) using suitable tallying and verification algorithms, moreover, he proves that Universal-Verifiability is satisfied, which suffices for Ballot-Secrecy (§4.3), assuming II satisfies IND-PA0 and well-definedness. \square

Smyth reported these findings to the developers of Zeus and *helios-server-mixnet*, who promptly adopted and deployed the proposed fix [Smy18c, §4].

7 Reflection

We have studied definitions of secrecy and verifiability, and shown how these definitions can be used to detect subtle vulnerabilities in the Helios and Helios Mixnet voting systems. Moreover, we have seen how analysis drives development and ultimately leads to systems that are proven secure. Thereby demonstrating the necessity of security definitions and accompanying analysis to ensure security of voting systems, especially those used in binding elections. I hope this manuscript advances the reader’s understanding of these matters and, ultimately, aids democracy-builders in deploying their systems securely.

A Asymmetric encryption

Definition 11 (Asymmetric encryption scheme [KL07, SFC17]). *An asymmetric encryption scheme is a tuple of probabilistic polynomial-time algorithms $(\text{Gen}, \text{Enc}, \text{Dec})$, such that:*

- **Gen**, denoted $(pk, sk, m) \leftarrow \text{Gen}(\kappa)$, inputs a security parameter κ and outputs a key pair (pk, sk) and message space m .
- **Enc**, denoted $c \leftarrow \text{Enc}(pk, m)$, inputs a public key pk and message $m \in m$, and outputs a ciphertext c .
- **Dec**, denoted $m \leftarrow \text{Dec}(sk, c)$, inputs a private key sk and ciphertext c , and outputs a message m or an error symbol. We assume **Dec** is deterministic.

Moreover, the scheme must be correct: there exists a negligible function negl , such that for all security parameters κ and messages m , we have $\Pr[(pk, sk, m) \leftarrow \text{Gen}(\kappa); c \leftarrow \text{Enc}(pk, m) : m \in m \Rightarrow \text{Dec}(sk, c) = m] > 1 - \text{negl}(\kappa)$.

Definition 12 (IND-PA0 [BS99]). *Let $\Pi = (\text{Gen}, \text{Enc}, \text{Dec})$ be an asymmetric encryption scheme, \mathcal{A} be an adversary, κ be the security parameter, and $\text{IND-PA0}(\Pi, \mathcal{A}, \kappa)$ be the following game.*

$\text{IND-PA0}(\Pi, \mathcal{A}, \kappa) =$

- 1 $(pk, sk, m) \leftarrow \text{Gen}(\kappa);$
- 2 $(m_0, m_1) \leftarrow \mathcal{A}(pk, m, \kappa);$
- 3 $\beta \leftarrow_R \{0, 1\};$
- 4 $c \leftarrow \text{Enc}(pk, m_\beta);$
- 5 $\mathbf{c} \leftarrow \mathcal{A}(c);$
- 6 $\mathbf{m} \leftarrow (\text{Dec}(sk, \mathbf{c}[1]), \dots, \text{Dec}(sk, \mathbf{c}[|\mathbf{c}|]));$
- 7 $g \leftarrow \mathcal{A}(\mathbf{m});$
- 8 **return** $g = \beta \wedge \bigwedge_{1 \leq i \leq |\mathbf{c}|} c \neq \mathbf{c}[i];$

In the above game, we require $m_0, m_1 \in m$ and $|m_0| = |m_1|$. We say Π satisfies indistinguishability under parallel attack (IND-PA0), if for all probabilistic polynomial-time adversaries \mathcal{A} , there exists a negligible function negl , such that for all security parameters κ , we have $\text{Succ}(\text{IND-PA0}(\Pi, \mathcal{A}, \kappa)) \leq \frac{1}{2} + \text{negl}(\kappa)$.

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